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Instruction no. 26, dated 08.09.2023 "On Income Tax"

The Ministry of Finance and Economy has issued Instruction no. 26, dated 08.09.2023 "*On Income Tax*" (the "**Instruction**") which provides for clarifications on implementation of the provisions outlined in Law no. 29/2023 dated 30.03.2023 "*On Income Tax*".

The Instruction was published in the Official Gazette on 20.09.2023 and shall be effective starting from 1 January 2024, same as the Law no. 29/2023 dated 30.03.2023 *"On Income Tax"*.

The new legislation provides for several changes compared to the existing one that must be taken into account by businesses and individuals while planning for their activities in the year 2024.

Draft Law "On Real Estate Tax"

On 03.08.2023, the Ministry of Finance and Economy submitted for public consultation the Draft Law "On Real Estate Tax" (the "Draft Law").

The proposed draft aims to create a contemporary, effective, transparent, and sustainable system for levying taxes on real estate based on their market value with the goal of boosting the existing real estate tax revenue and simultaneously ensuring enhanced equity for taxpayers, while reducing administrative expenses related to tax management.

In order to accurately calculate the tax, the Draft Law presents a categorization of properties and a categorization of values. The latter is a subdivision under the property category and will be determined upon a decision of the Council of Ministers.

The properties are categorized as follow:

a) Agricultural-Livestock Property;

- b) Woodland Property;
- c) Residential Property;
- d) Commercial Property;
- e) Industrial Property;
- f) State-Owned Property; and
- g) Religious Property.

According to the Draft Law, the local authority of the specific jurisdiction where the property is located shall determine tax rates for each property category as outlined below:

- The tax rate may vary within the range from 0.1% (zero-point one percent) to 0.2% (zero-point two percent) for all building units included in the category of residential properties;
- II. The tax rate may vary within the range from 0.15% (zero-point fifteen percent) to 0.25% (zero-point twenty-five percent) for all building units included in the category of agricultural-livestock properties, commercial properties, or industrial property;
- III. The tax rate may vary within the range from 0.1% (zero-point one percent) to 0.3% (zero-point three percent) for all parcels included in the category of agricultural-livestock property, woodland property, or residential property;
- IV. The tax rate may vary within the range from 0.15% (zero-point fifteen percent) to 0.3% (zero-point three percent) for all parcels included in the category of commercial property or industrial property;
- V. The tax rate for unfinished buildings is 30% (thirty percent) of the tax rate of the respective building category.

The taxable base of the tax shall be the market value of the property, to be calculated based on the methodology that will be determined by a forthcoming decision of Council of Ministers. The Draft Law introduces the possibility of a deduction from the value of the first residence for all individuals, in an amount equal to 50% (fifty percent) of the value of the first residence, but in any case, not exceeding the maximum threshold of the deduction determined in this Draft Law.

In cases of co-ownership, the co-owner shall have the right to deduction for the first residence in proportion to its designated share.

Furthermore, an individual who owns or possesses 2 (two) or more residential units will have the right to deduction for the first residence for only one of these building units, regardless of the fact that the building units may be located in different municipalities.

The Draft Law stipulates that the tax is paid by the owner of the property. If the property is not registered with the cadaster office, the tax is paid by the possessor.

To ensure conformity with an equitable taxation system, the Draft Law provides for a number of properties that will be exempted from taxation, as listed below:

- a) State-owned properties (except for the properties that have been rented or used otherwise by private entities);
- b) Religious properties;
- c) Unfinished buildings, which as of November 30th prior to the tax year, are under construction in accordance with the designated construction period stated in the building permit;
- Accommodation structures "Four and Five-star Hotel/Resort, special status," as defined in the tourism sector legislation, which are holders of a registered and internationally recognized "brand name";
- e) Residential units of buildings utilized by tenants under non-liberalized leases;

- Residential units of buildings owned or possessed by a family head who receives financial assistance;
- Residential units of buildings, owned or possessed by a family head who receives elderly, disability, or social pension, live solely or with dependents who are incapable of work;
- Social housing units owned by local authorities;
- Units of buildings that are cultural heritage assets under temporary or permanent protection.

The responsible authority for tax administration is the municipality of the jurisdiction in which the property is located. Also, the Draft Law provides for the responsibilities of General Directorate of Real Estate Tax and the Fiscal Cadaster that will operate based on a decision of the Council of Ministers.

Tax Collection, Enforcement Measures and Penalties

The municipality generates property tax invoices based on the information received from the fiscal cadaster's information system, no later than January 31 of each tax year and sends them to taxpayers and/or debtors within 30 (thirty) calendar days from the last day of invoice generation.

The payment of the tax liability may include the amount of tax, fines, and late payment interest, and is paid in two equal installments, by June 30th and September 30th of the tax year.

In case of failure to pay, the municipal services are suspended as an enforcement measure until the tax liability is satisfied.

Additionally, the Draft Law stipulates that noncompliance with the obligation of self-declaration (for properties not registered with the cadaster), failure to pay the tax liability, or hindrance of onsite verification of real estate will result in a fine from 10% to 50% (fifty percent) of the tax calculated in the subsequent year, but in any case, not less than 2,000 (two thousand) Leke up to 5,000 (five thousand) Leke, contingent upon the nature of the violation.

Appeal Process

According to the provisions of the Draft Law, the taxpayer who reasonably believes that tax assessment is incorrect, may submit an appeal accompanied with the relevant documentation within April 30 of the corresponding tax year to the local tax authority near the municipality. The taxpayer may appeal the decision of the local tax authority before the Local Tax Appeal Structure near the Municipality within thirty (30) calendar days from receipt of the decision.

Upon the conclusion of the aforementioned procedure, and if not in agreement with the decision of the Local Tax Appeal Structure near the Municipality, the taxpayer has the right to file a claim with the competent administrative court.

The appeal does not suspend the obligation to pay tax liabilities.

Finally, the Draft Law provides that the new tax based on market value for building units shall be implemented in 2026, while for parcels it shall be implemented in 2028 (although a 50% tax reduction is provided for the first two years of implementation).

New Reference Prices for Real Estate

The Decision of Council of Ministers no. 457, dated 26.07.2023 amending Decision no. 132, dated 07.03.2018 "On the Methodology for Determining the Taxable Value of a Real Estate 'Building', the Tax Base for the Specific Categories, as well as the Criteria and Rules for Alternative Tax Assessment', as amended", **(the Decision)**, was published in the Official Gazette on 28.07.2023. The Decision introduces new reference prices/values for buildings used for residential purposes, as well as non-residential buildings.

The new reference prices that will be used to calculate property taxes have been raised, indicating an increase in the assessed value of the properties and are determined by taking into consideration the location of the properties. For the city of Tirana, the reference prices are categorized based on specific cadastral areas within the city.

According to the Decision, the value of residential buildings located in administrative units outside of cities is reduced by up to 35 (thirty-five) percent compared with the price of the nearest area (such reduction does not apply to a residential complex). In the areas included in the Municipality of Tirana, this reduction is up to 30 (thirty) percent compared to the price of the nearest area.

Additionally, for buildings that have undergone privatization through the law no. 7652, dated 23.12.1992, "On the privatization of state housing," as amended, the price per square meter is set at 70 (seventy) percent of the newly established reference price when they are sold for the first time.

Moreover, the average reference prices for nonresidential buildings are outlined as follow:

- The value per square meter of construction area designated for economic activities, trade, and services is set at 1.5 times the new price of residential areas within the same city. However, this multiplier is elevated to 2 times higher for the Municipality of Tirana.
- The value of construction area designated for covered parking and basements is calculated at 70 percent of the value of residential apartment surfaces within the same area.

- The value of construction area for open parking facilities, open swimming pools, and open sports facilities is calculated at 30 (thirty) percent of the residential apartment surfaces within the same area.
- The value of construction area intended for industrial activity and those designated for non-public educational activities is calculated at 50 (fifty) percent of the residential apartment surfaces within the same area.
- The value of construction area used for agriculture and animal husbandry is calculated at 30 (thirty) percent of the value of residential apartment surfaces within the same area.
- The value of new constructions that are registered according to the usage permit in the State Agency of Cadaster, after the entry into force of this Decision will be 20 (twenty) percent higher than the value of residential apartment surfaces nearby for the initial 5-year period following the registration.



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